NMAC Transmittal Form

Volume: XXXI Issue: 7 Publication date: 4/07/2020 Number of pages: 1

Issuing agency name and address:
Department of Health, P.O. Box 26110, Santa Fe, NM 87502-6110

Contact person's name: Chris D. Woodward
Phone number: 505) 827-2703 E-mail address: chris.woodward@state.nm.us

Type of rule action:
New [ ] Amendment [ ] Repeal [ ] Emergency [ ] Renumber [ ]

Title number: 7
Title name: HEALTH

Chapter number: 27
Chapter name: HEALTH GENERAL PROVISIONS

Part number: 11
Part name: SUPPLEMENTAL LICENSING PROVISIONS

Amendment description (If filing an amendment):
Adding one section

Amendment's NMAC citation (If filing an amendment):
Section 12 of 7.27.11 NMAC

Are there any materials incorporated by reference? Yes [ ] No [x]

Please list attachments or Internet sites if applicable.

If materials are attached, has copyright permission been received? Yes [ ] No [ ] Public domain [ ]

Specific statutory or other authority authorizing rulemaking:
This rulemaking by the Secretary of the Department of Health is made in accordance with the following authorities: Sections 24-10B-5, 24-10B-4, 9-7-6, and 24-1-3 NMSA 1978.

Notice date(s): n/a Hearing date(s): n/a Rule adoption date: 3/26/2020 Rule effective date: 3/26/2020

7/1/2019
Concise Explanatory Statement For Rulemaking Adoption:

Findings required for rulemaking adoption:

Findings MUST include:
- Reasons for adopting rule, including any findings otherwise required by law of the agency, and a summary of any independent analysis done by the agency;
- Reasons for any change between the published proposed rule and the final rule; and
- Reasons for not accepting substantive arguments made through public comment.

The findings in support of this emergency rule adoption are as stated in the attached letter from Cabinet Secretary Kathyleen M. Kunkel dated March 26 2020, as well as the attached Executive Order 2020-004 from Governor Michelle Lujan Grisham dated March 11, 2020, which are hereby incorporated by reference.

Issuing authority (If delegated, authority letter must be on file with ALD):

Name: Eric Chenier
Title: Deputy Cabinet Secretary
Signature: [Signature]
Date signed: 03/26/2020
March 26, 2020

State Records and Archives  
Attn: Pamela Lujan y Vigil  
Rules Management Analyst  
Administrative Law Division  
Commission of Public Records  
1205 Camino Carlos Rey  
Santa Fe, NM 87505

**Regarding Emergency Rule 7.27.11.12 NMAC, “COVID-19 public health emergency; approved deviations from EMS rules”**

Dear Ms. Lujan y Vigil:

The New Mexico Department of Health (Department) is filing an amendment to Department rule 7.27.11 NMAC, “Supplemental Licensing Provisions”, via emergency rulemaking. This emergency rule is adopted to establish a process whereby persons can request waivers of portions of the Department’s Emergency Medical Systems rules, on a case-by-case basis and in response to the ongoing declared public health emergency.

On March 11, 2020, Governor Michelle Lujan Grisham issued Executive Order 2020-004, declaring a state of public health emergency concerning the spread of the novel coronavirus disease named COVID-19, and invoking the powers provided by PHERA, the All Hazards Emergency Management Act, Sections 12-10-1 through -21, NMSA 1978, and the Emergency Licensing Act. Pursuant to PHERA, the New Mexico Department of Health holds certain enforcement authorities, and is required to provide the opportunity for an administrative hearing to contest civil monetary penalties imposed under Section 12-10A-19, NMSA 1978. The Department anticipates that it will impose such penalties to enforce public health orders issued in accordance with PHERA. The new rule part 7.1.30 NMAC is adopted in accordance with PHERA at Section 12-10A-17, NMSA 1978, in order to establish administrative hearing procedures for such hearings.

Consistent with the Executive Order, and in accordance with the State Rules Act at NMSA 1978, § 14-4-5.6, the Department amends 7.27.11 NMAC to add 7.27.11.12 NMAC via emergency rulemaking. For the reasons stated, the Department finds that the time required to complete the procedures of the State Rules Act would cause an imminent peril to the public health, safety, and welfare. This emergency amendment is temporary, and will expire in 180 days pursuant to NMSA 1978, § 14-4-5.6(E), unless a permanent rule is adopted under the normal rulemaking process in that period.
Sincerely,

[Signature]

Kathyleen M. Kunkel
Cabinet Secretary
State of New Mexico

Michelle Lujan Grisham  
Governor

EXECUTIVE ORDER 2020-004

ORDER DECLARING A STATE OF PUBLIC HEALTH EMERGENCY AND INVOKING THE POWERS PROVIDED BY THE ALL HAZARD EMERGENCY MANAGEMENT ACT AND THE EMERGENCY LICENSING ACT

On December 31, 2019, several cases of pneumonia with an unknown cause were detected in Wuhan City, Hubei Province, China and reported to the World Health Organization. The underlying virus giving rise to those reported instances of respiratory illness was later identified as a novel coronavirus disease named COVID-19.

Since it was first identified and reported, COVID-19 has spread globally. Over 100 countries have confirmed cases of COVID-19 and more than 100,000 people have been infected.

The incidence of COVID-19 within the United States has similarly increased. The first domestic report of COVID-19 occurred on January 21, 2020, in Washington State. To date, there have been more than 1,000 reported domestic cases of COVID-19 in 39 states.

Several public health organizations have implemented emergency measures intended to slow the spread of the disease. For example, on January 20, 2020, the United States Centers for Disease Control and Prevention activated its Emergency Operations Center in response to the COVID-19 outbreak. The WHO similarly declared a Public Health Emergency of International Concern shortly thereafter. At least twelve of our sister states, including California, Colorado, Florida, Kentucky, Maryland, Massachusetts, New Jersey, New York, North Carolina, Oregon,
Utah, and Washington, have also implemented emergency protocols intended to mitigate the transmission of COVID-19.

My administration has been proactive in its approach to the COVID-19 epidemic. Over the last several weeks, I have been in direct and frequent contact with officials overseeing the federal response to the COVID-19 outbreak. Further, my office has worked with the New Mexico Secretary of Health and other State emergency services to develop plans to provide a swift and effective response when the inevitability of COVID-19 in New Mexico ultimately materialized.

On March 11, 2020, the first confirmed cases of COVID-19 were reported in New Mexico. For this reason, it is necessary for all branches of State government to take immediate action to minimize the spread of COVID-19 and to minimize the attendant physical and economic harms.

THEREFORE, for the reasons addressed above, I, Michelle Lujan Grisham, Governor of the State of New Mexico, by virtue of the authority vested in me by the Constitution and the laws of the State of New Mexico, do hereby ORDER and DIRECT:

1. I hereby invoke and exercise all powers vested in my office under the All Hazard Emergency Management Act, NMSA 1978, §§ 12-10-1 through 12-10-10. All branches of State government shall cooperate with federal authorities, other states, and private agencies to provide resources and services necessary to minimize physical and economic harm and assist in the provision of lodging, shelter, health care, food, transportation, or shipping necessary to protect lives or public property. Further, all political subdivisions within New Mexico shall adhere to Section 12-10-10, which mandates compliance with and enforcement of this Order.

2. I further proclaim a public health emergency in accordance with NMSA 1978, 12-10A-5 of the Public Health Emergency Response Act. This proclamation is necessary to minimize the spread and adverse impacts of the COVID-19 in our State. All political subdivisions and
geographic areas within the State of New Mexico are affected by the COVID-19 outbreak and, to the extent permitted by law, they are subject to the provisions of this Order. The temporal scope of this emergency is for a period of 30 days and shall remain in effect until further notice. If necessary, after consultation with the Department of Health Secretary, this Order will be renewed and extended. See NMSA 1978, § 12-10A-5 (2003). All public health officials, including those employed by the Department of Health, Human Services Department, and Aging and Long-Term Service Department, are required to assist in the implementation of this Order.

3. The Department of Health and the Department of Homeland Security and Emergency Management shall collaborate to provide an effective and coordinated response to this public health emergency and shall consult with my office regarding all matters germane to this Order.

4. All cabinets, departments, and agencies shall comply with the directives in this Order and any instruction given by the Department of Health.

5. Pursuant to NMSA 1978, § 13-1-127 (2019), I direct the General Services Department Secretary and the Department of Finance and Administration to assist in the emergency purchase of all goods and services necessary to contain, respond, and mitigate the spread of COVID-19 in New Mexico.


7. The Office of the Superintendent of Insurance shall promulgate emergency regulations maximizing the available insurance coverage for New Mexicans suffering from.
COVID-19, pneumonia, or influenza, while simultaneously ensuring that medical costs do not create barriers to testing and treatment.

8. The Secretary of the New Mexico Department of Workforce Solutions shall adopt such emergency rules, regulations, or declarations as necessary to ensure that individuals who are experiencing a temporary lay-off or furlough status due to forced absences from work because of COVID-19 are eligible to receive unemployment benefits. I direct the Department of Workforce Solutions Secretary to promulgate emergency rules allowing temporary waivers of claims requirements for affected individuals under NMSA 1978, Section 51-1-5(A)(2) & (3) and any other relevant provisions of law. The emergency waiver provisions should be similar to those already provided by 11.3.300.320(B) & (F) NMAC.

9. I direct the Adjutant General to order into service any elements of the New Mexico National Guard that may be needed to support to civil authorities in response to this public emergency. Such assistance shall be provided during the pendency of this Order at the discretion of the Governor. NMSA 1978, §§ 20-1-1 through 20-1-8; NMSA 1978, §§ 20-4-1- through 20-4-14.

10. In accordance with NMSA 1978, §§ 12-11-23 through 12-11-25 and § 12-10-4(B)(3), the Department of Finance and Administration shall make available emergency financial resources on a continuing basis as necessary to address this emergency to the Department of Health. NMSA 1978, § 12-11-25 (2005). The funds shall be expended to protect the public health, safety, and welfare; to provide those resources and services necessary to avoid or minimize economic or physical harm on a temporary, emergency basis. The funds shall be paid out only in an amount specified by warrants drawn by the Secretary of the Department of Finance and Administration upon vouchers approved by the Governor or the Department of Health.
11. This Order may be supplemented or amended.

THIS ORDER supersedes any other previous orders, proclamations, or directives in conflict. This Executive Order shall take effect immediately and shall remain in effect until the Governor rescinds it.

ATTEST:

MAGGIE TOULOUSE OLIVER
SECRETARY OF STATE

DONE AT THE EXECUTIVE OFFICE
THIS 11TH DAY OF MARCH 2020

WITNESS MY HAND AND THE GREAT SEAL OF THE STATE OF NEW MEXICO

MICHELLE LJUJAN GRISHAM
GOVERNOR
This is an emergency amendment to 7.27.11 NMAC, Sections 12, effective 3/26/2020.

7.27.11.12 COVID-19 public health emergency; approved deviations from EMS rules: On March 11, 2020, New Mexico Governor Michelle Lujan Grisham issued executive order 2020-004 pursuant to the Public Health Emergency Response Act, Subsection A of Section 12-10A-5, NMSA 1978, declaring a state of public health emergency concerning the spread of the novel coronavirus disease named COVID-19. In accord with 7.27.11.2 NMAC, the department of health finds that this public health emergency stresses the emergency medical services system and disrupts delivery of medical services. Consistent with the authority of the emergency medical systems bureau pursuant to the Emergency Medical Services System Act at Section 24-10B-1 through -13, NMSA 1978, the department hereby authorizes deviations from the department's emergency medical services rules, found in New Mexico Administrative Code, Title 7, Chapter 27 ("EMS rule"), during the pendency of the COVID-19 public health emergency, including but not limited to deviations from the emergency medical technician scopes of practice, as permitted herein.

A. Procedure: A person who wishes to request a deviation from an EMS rule of the department of health shall contact the EMS bureau and shall provide:

1. the department EMS rule at issue;
2. factual information relevant to the requested deviation; and
3. such additional information as the bureau may request.

B. Approval and denial: The bureau may approve or deny a requested deviation from an EMS rule of the department within its discretion. Any such determination may be rendered by the emergency medical systems bureau chief or his or her designee, or by the state emergency medical systems medical director or his or her designee.

C. Expiration of approved deviation: An approved deviation from EMS rule shall expire upon either termination of the declared public health emergency or rescission by the bureau, whichever occurs first.

[7.27.11.12 NMAC – N/E, 3/26/2020]